ONTARIO PARKS

Sibbald Point

Preliminary Management Plan

Ontario

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Ontario

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Opportunity to Comment

Sibbald Point Provincial Park

The Ministry of Natural Resources (MNR), Ontario Parks is preparing a management plan for Sibbald Point Provincial Park as part of a multi-staged planning process. After careful consideration of related planning information and review of comments received thus far, this document outlines Ontario Parks preferred policies for the provincial park. This preliminary management plan contains proposed site objectives, policies and actions related to managing the protected area's natural, cultural and recreational values. It will guide the management of the provincial park over the next 20 years.

Publication of the preliminary management plan provides an opportunity for Aboriginal and public involvement to comment on and help form the management direction for this provincial park. Under section 10 (6) of the *Provincial Parks and Conservation Reserves Act* landholders, local governments, interested groups and persons including Aboriginal people and members of the public are invited to comment on the preliminary management plan.

An open house will be held to provide an opportunity to review the plan, view maps, and discuss issues with members of the planning team. Further information regarding the management planning process and the date, time and location of the open house, can be found in the attached letter and on the Ontario Parks website (www.OntarioParks.com). To make your submission effective, please briefly state your reasons for agreeing or disagreeing with the proposed management plan. You may also make suggestions or comments on other topics important to you. Respondents wanting their commercial business information to remain private should mark those parts of their submissions 'confidential'. When preparing the final plan, the Ministry of Natural Resources will consider all submissions on this preliminary management plan.

All comments regarding the preliminary management plan should be submitted to the attention of:

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Tel: (705) 789-7328 Fax: (705) 789-5948
Email: CentralZonePlanning@ontario.ca

MNR is collecting your personal information and comments under the authority of Ontario's *Provincial Parks and Conservation Reserves Act*. Any personal information you provide (address, name, telephone, etc.) will be protected in accordance with the *Freedom of Information and Protection of Privacy Act*. However, your comments will become part of the record of consultation and may be shared with the general public. Your personal information may be used by MNR to send you information about future MNR planning initiatives in the area. If you have questions about the use of your personal information, please contact the Strategic Planning Officer, Ontario Parks, at (705) 755-1773.

Thank you in advance for your interest and comments on the future management of this park.

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1. CONTEXT

1.1 Provincial Parks and Conservation Reserves Act

Ontario's *Provincial Parks and Conservation Reserves Act* (PPCRA) is the legislation that guides the planning and management of the protected areas system. The PPCRA has two specific principles that guide all aspects of planning and management of Ontario's system of provincial parks and conservation reserves:

- Maintenance of ecological integrity shall be the first priority and the restoration of ecological integrity shall be considered.
- Opportunities for consultation shall be provided.

1.2 Statement of Environmental Values and the Environmental Bill of Rights

Under the *Environmental Bill of Rights* (EBR) the Ministry of Natural Resources (MNR or Ministry) must develop a Statement of Environmental Values (SEV) that describes how the purposes of the EBR are to be considered whenever decisions are made in the Ministry that might significantly affect the environment. This includes decisions made as a result of preparing management direction for a protected area.

The Ministry's SEV has been considered throughout this planning process. The management plan for Sibbald Point Provincial Park will further the objectives of managing Ontario's resources on an environmentally sustainable basis.

1.3 Ecological Integrity

The PPCRA states that ecological integrity will be the first priority of planning and management activities in Ontario's provincial parks system.

In this context, ecological integrity includes, but is not limited to:

(a) healthy and viable populations of native species, including species at risk, and maintenance of the habitat on which the species depend; and

(b) levels of air and water quality consistent with protection of biodiversity and recreational enjoyment.

All planning and management activities for Sibbald Point Provincial Park will consider ecological integrity first and foremost in their implementation.

1.4 Aboriginal Communities

The Chippewas of Georgina Island First Nation is located on three islands in Lake Simcoe approximately 2.5 km northeast of Sibbald Point Provincial Park. The current lands of the Chippewas of Georgina Island First Nation were confirmed by the Williams Treaties in 1923. The Chippewas of Georgina Island

First Nation is a member of the Ogemawahj Tribal Council, an organization that provides support in the planning and delivery of community-based initiatives of six First Nations in South Central Ontario.

Sibbald Point Provincial Park is not part of any known land claims.

1.5 Planning Context

This preliminary management plan has been prepared consistent with direction contained in Our Sustainable Future: A Renewed Call to Action (2011), in Renewing Our Commitment to Protecting What Sustains Us: Ontario's Biodiversity Strategy, 2011 and in Ontario Provincial Parks: Planning and Management Policies (1992 update). In addition, Sibbald Point Provincial Park will be managed to protect any species at risk (SAR) and their habitat in a manner consistent with the *Endangered Species Act, 2007* (ESA). All activities undertaken in Sibbald Point Provincial Park must comply with the Class Environmental Assessment for Provincial Parks and Conservation Reserves (Class EA-PPCR), where applicable. Activities involving cultural heritage resources will comply with the *Ontario Heritage Act* and the Standards and Guidelines for Conservation of Provincial Heritage Properties.

1.6 Summary of Significant Management Topics

Recommended improvements to trails, bicycle lanes and other infrastructure will contribute to the efficient use of and access to key facilities. A proposed review of pedestrian, bicycle and vehicle circulation through the park, as well as distribution of park visitors across recreational facilities, will further this objective.

A zoning change is identified for the shore bluffs and cedar grove located in the northwest section of the park (see NE4, pg 28). While this area is zoned historical in the existing management plan, a natural environment zoning designation will better reflect the natural heritage values which it contains.

Continued stewardship of the natural and cultural resources of the park is also addressed.

As part of this planning process, the north boundary of the park will be vectored by the Office of the Surveyor General of Ontario to ensure a permanent, identifiable location on the lakebed, and to provide clarity with respect to the limits of the regulated area. Previously, this boundary was defined as being 152.4m from the water's edge.

A 0.95 ha parcel of Crown land, comprising three lots to the east of the park along the Lake Simcoe shoreline, is proposed for addition to the park. An additional approximately 5.3 ha of the lakebed extending 152 meters from the shoreline at that location is also proposed for regulation, in keeping with the existing park boundary.

2. INTRODUCTION

Sibbald Point Provincial Park is located in the Town of Georgina just east of the communities of Sutton and Jackson's Point on the southern shore of Lake Simcoe. The park is approximately 40 km northeast of Newmarket and 60 km north of Toronto (Figure 1). The 225 ha regulated area includes approximately 26 ha of Lake Simcoe lakebed (Figure 2).

The proximity to large urban centres makes Sibbald Point a popular summertime destination. On average, nearly 300,000 people visit the park annually, with over half being day-use visitors. The park currently has 604 campsites, including 284 with electrical outlets, six group camping sites, and a day-use capacity of 1800 vehicles. Additional recreation facilities include trails, picnic shelters, beach, boat launch and playground equipment.

The park is located on the site of the former Sibbald Family Estate, which was established in 1835. Many historical features, including buildings and landscaping, still remain. The manor house, Eildon Hall, is currently used as a museum that houses artefacts from the 19th century estate. The Sibbald family occupied the property until 1951, when it was purchased by the County of York. The land was purchased by the Ontario Government in 1956 and regulated as a provincial park in 1957. This historical context contributes significant cultural heritage resources to the park.

This management plan provides the long term direction for managing Sibbald Point Provincial Park, including the purpose and vision, permitted uses, zoning, and implementation priorities. The plan is written with a 20 year perspective, will be examined on a 10 year cycle and will be amended as the need arises. Section 11.0 describes the process for review and amendment of the plan.

Sibbald Point Provincial Park is managed according to the purpose, principles and objectives of the PPCRA and related provincial policies (available on the internet at http:/ www.ontarioparks.com/english/plan-res.html).

3. PARK CLASSIFICATION

Through park classification, Ontario's provincial parks are organized into broad categories, each of which has particular purposes and characteristics.

Sibbald Point Provincial Park is managed as a recreational class park. Recreational class parks provide a wide variety of compatible outdoor recreation opportunities in attractive natural surroundings. Sibbald Point is in close proximity to several large urban centres and offers a sandy beach, both sunny and shaded campsites, large grassy picnic areas and a forested hiking trail. The recreational classification has been assigned to the park in recognition of the variety and

Sibbald Point

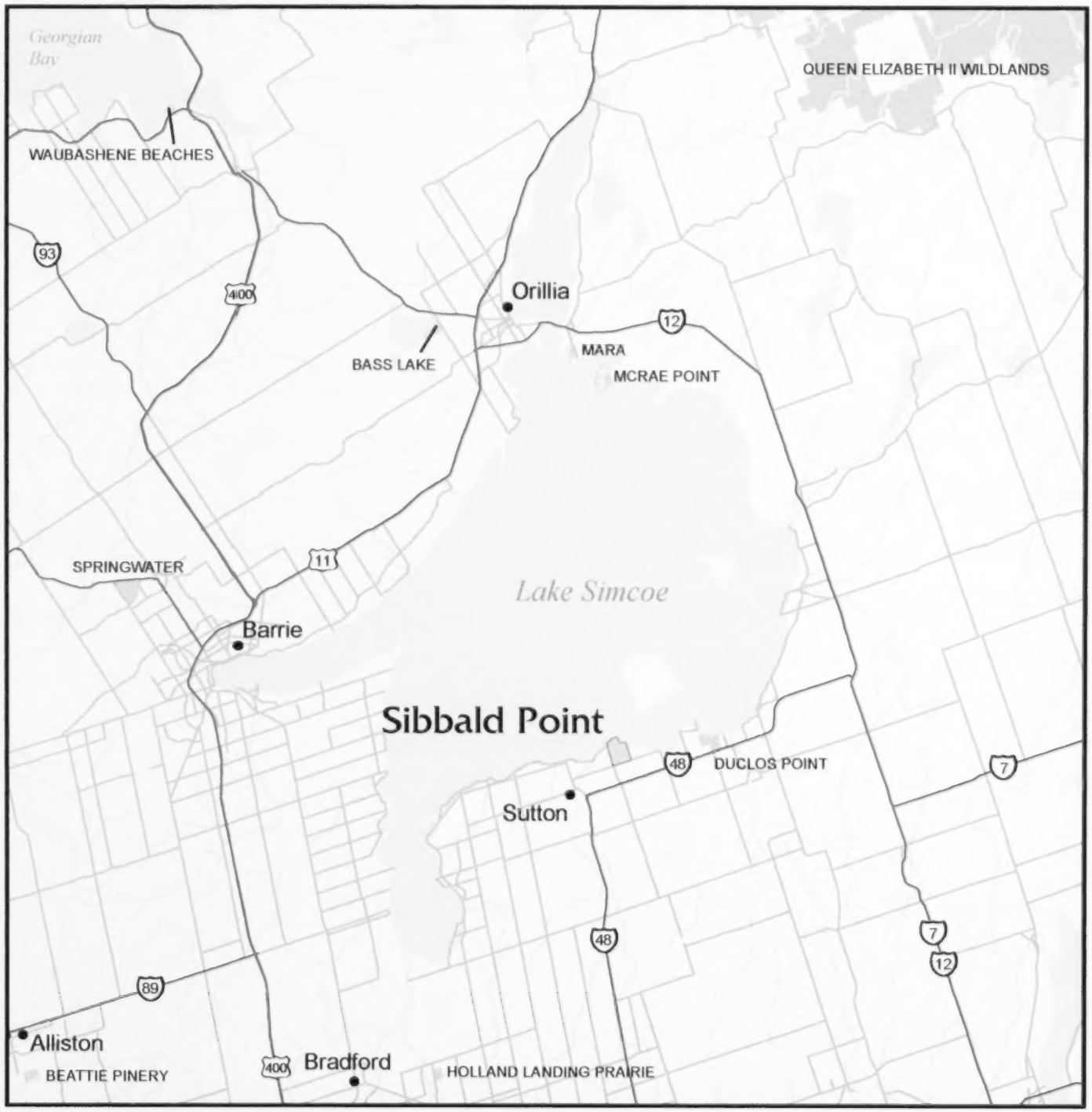
Legend

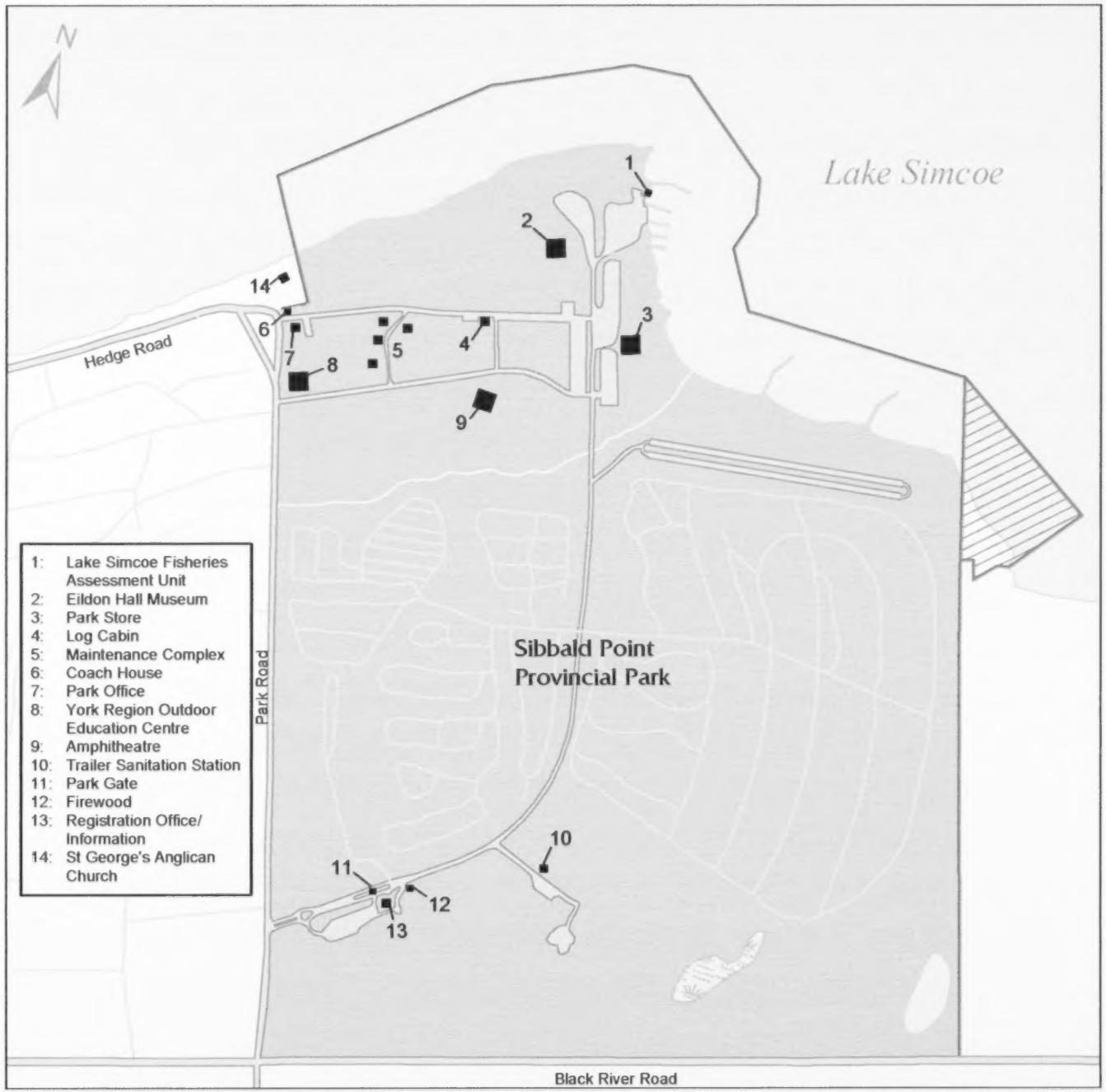
- MajorCities
- Minor Road
- Major Road
- Sibbald Point Provincial Park
- Provincial Park
- Conservation Reserves
- Water

Ontario

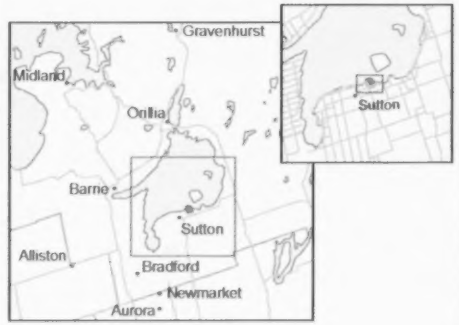
N

0 7.5 15
Kilometres





Sibbald Point



Legend

- Park Boundary
- Potential Addition
- Structure
- Trail
- Road
- Lake
- Wetland
- River

0 125 250 500
Metres

Ontario

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Projection: UTM GridZone 17
Datum: North American Datum 1983
Base Derived From: NRVIS
Produced by: Jocelyn Moffett, Ontario Parks, Central Zone

quality of recreation opportunities it provides and its vicinity to population centres in central and southern Ontario.

4. GOAL

The goal of Sibbald Point Provincial Park is to provide opportunities for a variety of outdoor recreation activities while protecting and fostering an appreciation of the natural and cultural heritage values of the park.

5. OBJECTIVES

5.1 Protection Objective

Ontario's protected areas play an important role in representing and conserving the diversity of Ontario's natural features and ecosystems across the broader landscape. Protected areas include representative examples of life and earth science features and cultural heritage resources within ecologically or geologically defined regions. Ontario's ecological land classification system provides the basis for the life science feature assessment, and the geological themes provide the basis for earth science assessment.

The park's protection objective is to:

- Protect significant natural features and biodiversity.
- Contribute to the protection of the natural areas and functions of the Lake Simcoe shoreline.
- Protect cultural heritage resources, including key historical features and themes of the Sibbald Estate.

5.1.1 Life Sciences

Sibbald Point is located on the shores of Lake Simcoe, in Ecodistrict 6E-6. This Ecodistrict is characterized by a series of sand and till islands bordered by shore cliffs, beaches, dunes, and terraces. The park is a small island of habitat in a densely settled agricultural and residential landscape. While much of the site is relatively disturbed with large mown areas, compacted soils, and the presence of relatively high numbers of alien and invasive species, the forest types in the natural environment zones are of good quality and there is good potential for improvements to existing habitat (Korol, 2006).

To date, 415 vascular plants have been identified in the park. Of these, 126 are not native to Ontario and 50 are considered invasive. The only vascular plant species at risk found to date in the park is butternut, which is listed as an endangered species on the Species at Risk in Ontario (SARO) list. Most of the terrestrial ecosystem types are a complex of deciduous, mixed and coniferous forest types dominated by sugar maple (*Acer saccharum L.*), American beech (*Fagus grandifolia*), red oak (*Quercus rubra L.),* white oak (*Q. alba L.),* eastern hemlock (*Tsuga canadensis),* and eastern white cedar (*Thuja occidentalis*). The

wetlands and swamp forests are dominated by cattail species (*Typha spp.*) and silver maple (*Acer saccharinum L.*) (Korol, 2006).

One hundred and twenty five bird species (breeding and migrants), 12 amphibians, six reptiles and 19 mammals have been identified in the park to date. There are no known confirmed breeding records for any provincially rare or at risk species of birds, however two bird species at risk have been recorded in the park during the breeding season; red-headed woodpecker (*Melanerpes erythrocephalus*) (Special Concern) and chimney swift (*Chaetura pelagica*) (Threatened). Monarch butterflies (*Danaus plexippus*) are a species of special concern that are known to inhabit the park.

An inventory of aquatic species has not been completed for Sibbald Point, however a fish inventory of Lake Simcoe, released by the Lake Simcoe Fisheries Assessment Unit in 2010, includes 52 permanent resident species of which six are not native. In addition, seven non-permanent resident species and 12 unconfirmed species were noted. Northern pike (*Esox lucius*) use the ephemeral streams and wetlands in the park for spawning in the spring.

5.1.2 Earth Sciences

Sibbald Point is located within the Lake Simcoe Basin. The sedimentary bedrock of the area was deposited during the Middle Ordovician Period of the Paleozoic Era; making it approximately 460 million years old. The area in and around the park is underlain by sedimentary rock belonging to the Lindsay Formation (Johnson et al, 1992) of the Simcoe Group, which consists of very fine crystalline limestone interbedded with shale.

The physiographic features of the area include a large sand plain, beaches and shore cliffs associated with Lake Simcoe, as well as a small drumlin field that stretches to the southeast of the park. A single small drumlin from this field is located within the park (Chapman & Putnam, 1984).

The soils in Sibbald Point consist largely of loams and sandy loams derived from calcareous parent materials. The soils underlying the wetlands in the north central part of the park are well-decomposed organic mucks (Hoffman & Richards, 1955).

5.1.3 Cultural Heritage Resources

The park encompasses the original site of the Sibbald Family Estate, which was established in 1835.

A number of original structures remain from the estate. The most significant of these is the manor house, Eildon Hall, which currently serves as a museum and interpretive centre and contains artefacts once belonging to the Sibbald family. Additional structures include the Coach House and Log Cabin (secondary

buildings which have served a variety of roles over time), and foundations of the barn and outbuildings.

The landscaping reflects that of an English style country estate. At one time, the grounds around the hall were surrounded with a large cedar hedge, imported trees and flowers, a peacock house and a formal carriageway. The estate also included agricultural fields, orchards, a gatehouse and docks (Yuill, 2001). Many of these historical landscape features continue to be maintained by Ontario Parks.

An integral part of the Sibbald family history, St. George's Anglican Church is located at the northwest corner of the park just outside the park boundary. The church was erected in 1877 as a memorial to Susan Sibbald by her sons. Its graveyard includes the Sibbald family plot. The church and graveyard are not located inside the park boundary, and are therefore not subject to the policies and regulations of Ontario Parks.

5.2 Recreation Objective

The park's recreation objective is to:

- Provide high quality outdoor recreation opportunities for visitors, with day-use and camping facilities that showcase the area's prime recreational resources.
- Provide outdoor skills development opportunities for park visitors which increase the accessibility of the provincial park experience for a diversity of users.

5.3 Heritage Appreciation Objective

The park's heritage appreciation objective is to:

- Foster a knowledge and appreciation of the natural and cultural heritage of the park, and specifically to interpret the history of the Sibbald Estate.
- Interpret and showcase the natural and cultural heritage of Lake Simcoe and its watershed.
- Foster opportunities for outdoor skills development for new and established visitors to Ontario Parks.

5.4 Scientific Research Objective

The park's scientific research objective is to:

- Foster scientific research, inventories and monitoring related to the ecological and cultural heritage features of Sibbald Point. This information will help to support planning and management decisions intended to ensure the ecological sustainability of the park.

6. BOUNDARY

Sibbald Point was originally regulated in 1957. In 1982 a 26 ha portion of the bed of Lake Simcoe was added to the park. The park is composed of Lots 7 and 8, Concession VIII, Lot 8, Concession IX, part of Lot 9, Concession VIII, part of Lot 7, Concession IX and the road allowance between Concession VIII and IX in front of Lots 7 and 8 in the Township of Georgina, York Region. The park boundary extends approximately 152 metres from the water's edge into Lake Simcoe along the lake bed (Figure 2).

The north boundary of the park will be vectored to ensure a permanent, identifiable location on the lakebed, and to provide clarity with respect to the limits of the regulated area.

A 0.95 ha parcel of Crown land, comprising three lots to the east of the park along the Lake Simcoe shoreline, is proposed for addition to the park. An additional approximately 5.3 ha of the lakebed extending 152 meters from the shoreline is also proposed for regulation, in keeping with the existing park boundary. If regulated, the land will be zoned natural environment in accordance with adjacent lands, and managed in such a way as to ensure that protection of natural heritage values is the first priority. Development, if any, will be limited to walking trails or other low intensity use. No shoreline recreational development will be permitted.

Park management plan policies apply only to the area within the regulated boundary of the park. Within the park boundary, the protection of park values and features will be achieved through appropriate zoning, the management of land use and activities, education, and monitoring of ecological impacts.

Ontario Parks will support in principle the acquisition of property for the purposes of addition to the park, if acquisition will enhance the values of the park. If any lands within, nearby or adjacent to the park become available for acquisition; they will be evaluated with regard to their contribution to park objectives, willing seller/willing buyer and other factors including available funding.

7. ADJACENT LAND USES

Sibbald Point Provincial Park is largely surrounded by private lands. The western and southern limits of the park are bound by Park Road and Black River Road; both paved arterial roads. Beyond these roads are residential subdivisions and semi-forested abandoned agricultural lands characteristic of the area. The northern boundary is Lake Simcoe, which provides summer access by boat and winter access by snowmobile. The property on the eastern boundary is mainly agricultural, with some privately owned cottages.

Sibbald Point is located within the planning areas of two provincially directed regional plans: the Lake Simcoe Protection Plan and the Greenbelt Plan. The

park is also identified as a component of the Greenlands system in the Town of Georgina Official Plan, and the Greenlands and Forest Resource systems in the York Region Official Plan.

8. PARK POLICIES

The following policies apply to the whole park. Policies may be adjusted if previously unknown natural heritage values or cultural heritage resources may be impacted by the approved uses.

8.1 Industrial Uses

Industrial activities are prohibited in Sibbald Point Provincial Park.

8.2 Commercial Uses

The PPCRA allows for the Ministry to enter into commercial agreements with respect to the use and occupation of land in provincial parks. However, there are a number of provincial policies governing what type of commercial activities may occur in certain classes of parks and zones within a park.

8.2.1 Commercial Trapping

Commercial trapping is not permitted in the park.

8.2.2 Commercial Fishing and Baitfish harvesting

Commercial fishing and baitfish harvesting may occur on Lake Simcoe. These activties do not occur within the park and new operations are not permitted.

8.3 Resource Management Policies

Sibbald Point will be managed in accordance with the policies set out in Ontario Provincial Parks: Planning and Management Policies (1992 update) for recreational class parks. The following policies will guide the management of park resources consistent with the ESA 2007, the PPCRA and the requirements of the *Environmental Assessment Act* (EAA). All resource management projects will be undertaken consistent with the Class EA-PPCR. MNR will consider adaptive management approaches when managing park resources.

Resource management initiatives may be accomplished through partnerships.

The Lake Simcoe Protection Plan and the Greenbelt Plan will be considered, and policies applied where appropriate.

8.3.1 Pesticide use

Pesticides may be used to protect park values in accordance with Ministry of the Environment (MOE) regulations and MNR guidelines.

8.3.2 Land Management

Landforms within the park will be managed for maintenance of natural processes and function, protection of significant natural and recreational features, and visitor safety.

Management of shoreline erosion and deposition, particularly in the day-use area of Sibbald Point, is an on-going challenge. The effects of natural shoreline processes are complicated by disturbance related to visitor use, infrastructure such as docks and maintained beaches, and the highly exposed nature of the shoreline. Shoreline management measures will be considered. A shoreline geomorphological study may be conducted to identify the cause, effects, and possible solutions to shoreline management issues. Opportunities for restoring ecological processes and fish and wildlife habitats will be considered in the development and evaluation of options. Recommendations arising from such a study will be considered enabled and may be implemented without amendments to this management plan.

Options for beach stabilization, build-up and extension may be explored. Two existing groynes (low walls which extend from shore to prevent shoreline erosion) will be maintained and upgraded as required. A third groyne or similar structure, or combination of structures, may be constructed for additional shoreline and beach stabilization.

The dry beach area (i.e., above the high water mark) will be maintained for recreational use, and replenished with sand as needed. The addition of sand will be in compliance with the federal *Fisheries Act* and other relevant legislation and policy, and will be limited to areas above the high water mark as outlined in the Class EA.

All aggregates needed for in-park use will be acquired from outside the park.

A review may be undertaken of pedestrian, bicycle and vehicular circulation through the park, to ensure safe and efficient movement between destinations. Similarly, a review of user distribution across key recreational facilities may be undertaken to ensure effective use of available resources. Recommendations arising from such a review will be considered enabled and may be implemented without amendments to this management plan. Site design measures (for example, cycling and pedestrian trails, bike lanes, connector trails, bike parking and/or relocation of facilities) will be implemented wherever possible to improve user distribution and movement, minimize environmental impacts, and reduce conflicts between modes of transportation.

8.3.2.1 Shore bluff

Accelerated erosion is occurring on the Lake Simcoe shore bluff along the western shoreline of the park. While shoreline erosion is a natural process, uncontrolled access and over-use of the shore bluff area have resulted in the

formation of deep gullies and washouts, which in turn have contributed to undercutting, slumping and slope failure. Both the natural shoreline habitat and the adjacent mature cedar grove are being negatively affected.

Uncontrolled public use of the shore bluffs and adjacent woodland will be discouraged through use of tools such as signage, fencing and enforcement. Formalization of a single trail and access to the waterfront may be pursued. Methods which direct traffic flow and public use away from the area will be implemented wherever possible. Specifically, consideration will be given to the closure and re-routing of trails, as well as relocation or removal of park facilities which may contribute to excessive or inappropriate use of the area.

Maintenance and operations activities which allow for the re-establishment of native understory vegetation, such as modified mowing regimes and the planting of native species, or other appropriate activities, may be implemented. A strategy was prepared for the protection of the shore bluff (Marnoch 2007) which contains a number of recommendations that may be implemented in whole or in part.

8.3.3 Water Management

Water management refers to water quality and quantity of both natural and constructed water systems.

Lake Simcoe is part of the Trent-Severn Waterway, a series of interconnected waterways, canals and locks, stretching for 386 km through southern and central Ontario connecting Lake Ontario and Georgian Bay. Water levels and flows throughout the waterway are managed by Parks Canada, an agency of Environment Canada.

Water management where it affects shoreline erosion and deposition, aquatic and riparian habitat, recreational use and regular park operations will be considered as part of the geomorphological study proposed in section 8.3.2.

Ontario Parks will conduct monitoring to determine if the removal of a dock in 2009 from the west end of the swimming beach is resulting in significant erosion. If this is the case, options to reduce erosion such as construction of a new dock or erosion management structure may be considered and implemented.

Ontario Parks may dredge the lakebed in the boat launch area to maintain recreational boating access. Dredging will be planned and implemented in accordance with the Department of Fisheries and Oceans' operational statement for routine maintenance dredging and in compliance with the federal *Fisheries Act*.

Ontario Parks may remove or replace two small mooring docks to the south of the boat launch. These docks are currently underused and may no longer be required for recreational purposes. The boat launch may be repaired or replaced, as required.

Options may be explored to improve water flow and fish habitat at the base of the northernmost groyne, adjacent to the Lake Simcoe Fisheries Unit. The structure has restricted the movement of water across the shoreline at this location, resulting in stagnation and sediment deposition.

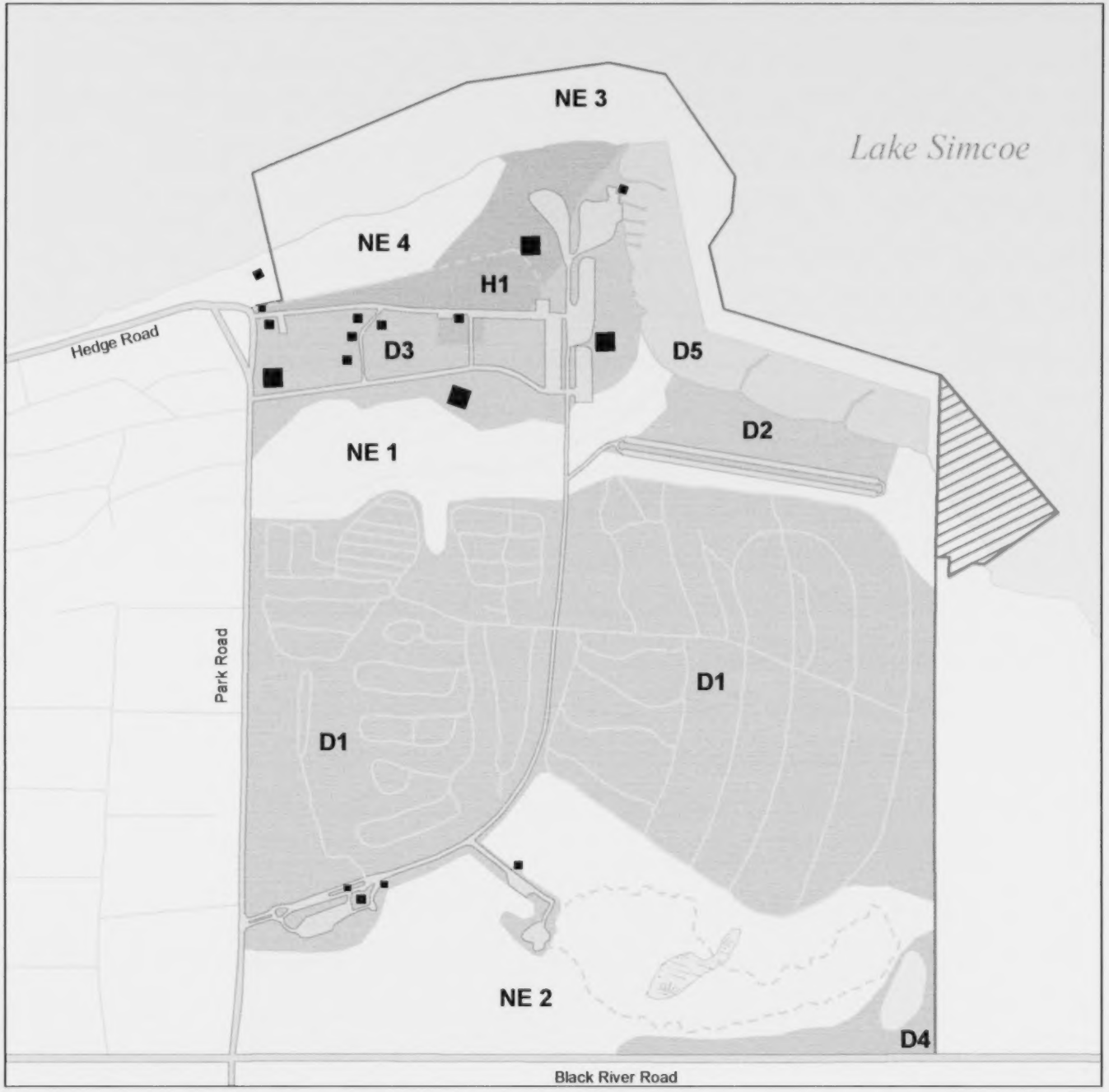
Water quality, quantity and flow levels of Sibbald Creek, which transects the park, will be formally or informally monitored for change due to adjacent development, land use changes and regular operations such as flushing of the municipal water supply pipes. Dialogue will be maintained with the municipality, where appropriate, with regard to the mitigation of potential effects. The mouth of the creek may be cleared of sedimentation or dredged, as required, to ensure access for spawning fish and to prevent flooding in the park. Further study of the ecological and hydrological processes of the creek may be undertaken.

The Region of York Official Plan was amended in 2005 to allow for the provision of municipal water and sanitary sewer services to the park. Municipal water supply services were installed in 2007 through an agreement with the Town of Georgina. Connection to the municipal sanitary sewer system may be similarly implemented at a later date. The existing water stabilization pond in the southeast corner of the park (Figure 3) is approved by the Ministry of the Environment and will be maintained until such time as it is no longer required for its current purpose. At that time, the pond will be decommissioned and may be rehabilitated for wildlife habitat.

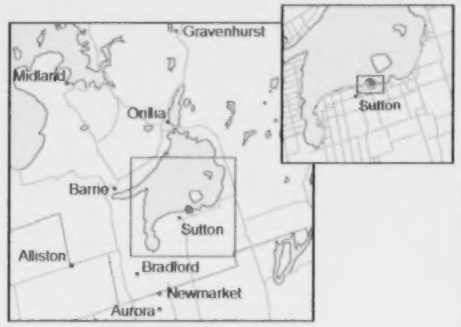
8.3.4 Alien and Invasive Species

Alien species are plants, animals and micro-organisms that have been unintentionally or deliberately introduced by human activity into areas beyond their normal range. Invasive species are those species whose introduction or spread threatens the environment, the economy and/or society, including human health. Alien species will not be deliberately introduced into the park. Where invasive species threaten natural or cultural values, a control program may be undertaken if feasible and practical.

Active control of selected, high priority alien plant species may be implemented. Several highly invasive species (including, but not limited to: Japanese barberry (*Berberis thunbergii)*, garlic mustard (*Alliaria petiolata)*, dame's rocket (*Hesperis matronalis)*, moneywort (*Lysimachia nummularia)*, multiflora rose (*Rosa multiflora*), purple loosestrife (*Lythrum salicaria*), common buckthorn (*Rhamnus cathartica*), Manitoba maple (*Acer negundo*), European swallow-wort/dog-strangling vine (*Cynanchum rossicum)*, Morrow's honeysuckle (*Lonicera morrowii*) and Canada thistle (*Cirsium arvense*)) have the potential to greatly increase their current distribution and abundance.



Sibbald Point



Legend

Zoning

- Historical
- Natural Environment
- Development
- Potential Addition
- Structure

- Trail
- Road
- River
- Lake
- Wetland

0 125 250 500
Metres

Ontario

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Projection: UTM Grid Zone 17
Datum: North American Datum 1983
Base Derived From: NRVIS
Produced by: Jocelyn Moffatt, Ontario Parks, Central Zone

8.3.5 Extirpated Native Species

Extirpated native species may be reintroduced, and existing populations replenished, if biologically feasible and acceptable, and desirable for perpetuating park values.

8.3.6 Insects and Diseases

Infestations of insects and vegetative diseases that are native to the region will normally be allowed to progress naturally. Insect and disease control measures for native and alien species may be considered if the features and/or values of the park are threatened. Infestations by forest insects and diseases may be monitored and assessed.

Emergency measures may be considered to protect the park's features and values and would be subject to the appropriate MNR approval.

8.3.7 Forest Fire Management

The Forest Fire Management Strategy for Ontario (OMNR, 2004) provides strategic direction for the management of wildfire across Ontario. Sibbald Point Provincial Park is in the Southern Ontario Fire Management Zone according to this provincial strategy.

In the Southern Ontario fire management zone, municipalities have the lead in fire protection and management activities (i.e., protecting human lives and properties) under the *Fire Protection and Prevention Act* and through municipal by-laws. Response for structural fires and forest fires is guided by a municipal fire response agreement between the MNR and the Town of Georgina. Fire evacuation procedures will be as outlined in the Fire Emergency and Evacuation Plan for Sibbald Point Provincial Park. The local fire department is the first emergency responder.

Prescribed burning to achieve ecological or hazard reduction objectives may be considered within Sibbald Point Provincial Park. Plans for any prescribed burning will be developed in accordance with the MNR Prescribed Burn Manual and other relevant policy, in cooperation with the MNR Fire Management Program.

Fuel caches are not permitted in the park.

8.3.8 Species at Risk

Species at risk and their habitats will be protected in a manner consistent with the ESA, 2007 and associated regulations.

Recovery strategies and implementation plans may be prepared in the future by a recovery team for species found in the park (e.g., butternut). Actions identified in any corresponding government response statements, and other actions

deemed appropriate by Ontario Parks staff, may be implemented in accordance with Ontario Parks' policies.

8.3.9 Vegetation Management

Hazard trees will be removed. Standing dead trees will be felled where they pose a safety risk, otherwise they will be left in place as wildlife habitat. Wind thrown trees will not be removed unless they pose a threat to public safety or interfere with regular park operations. Any reusable material from trees cut for resource management or public safety purposes may be retained for use in the park system or marketed. Movement of any plant materials outside of the park will comply with federal regulations to prevent the spread of invasive species. Other trees and brush cut will be left to deteriorate or may be chipped for use on trails within the park.

Native vegetation may only be pruned where it interferes with authorized recreation activities or recreation facility management (e.g., trail maintenance), to enable approved development, or to ensure public safety. Disturbed areas will be restored with native vegetation where practical and feasible and where it does not conflict with the management of cultural heritage values. Naturalized areas and areas of native vegetation will be given a high priority for protection and will be buffered from development and recreational impacts to the greatest extent possible. Examples of buffering may include an increase in the size of the natural area, strategic planting of native species, fencing or natural barriers, and/or setbacks for development or recreation facilities.

As of September 2010, six butternut trees have been documented within the campground portion of the park. Butternut is listed as endangered because of declines throughout its range due to a disease called butternut canker (*Sirococcus clavigignenti-juglandacearum*) that inevitably kills the tree over time. Butternut is protected under the ESA, 2007, which includes prohibitions against killing, harming or harassing. However, because butternut canker often results in significant deterioration of the tree to the point of becoming hazardous, the ESA has an exemption to allow "non-retainable" trees to be removed. To be eligible for this exemption, each tree must be assessed by a designated Butternut Health Assessor.

Butternut trees that appear to have some resistance to butternut canker may be used as seed sources or for study to assist in the recovery of the species. Only in the instance when a particular tree deteriorates to the point of becoming hazardous, and is located in an area frequented by park visitors, will the tree be considered for removal. Butternut trees in the park may be assessed from time to time to determine individual status and the health of the overall population.

Alien plant species will be maintained where they are an intentional component of the cultural heritage landscape (e.g., estate gardens). Exceptions will be made

for species considered invasive and deemed to pose a threat to native plant or wildlife communities. These will be removed by whatever means practical.

For safety purposes, control or eradication of plants that are poisonous to humans by touch (e.g., poison ivy, giant hogweed) may be undertaken. Where control is required, it will be directed as closely as possible to the specific problem plant species in locations where conflict is an identified concern (e.g., adjacent to campsites, the beach, or trails).

A minimum 15 meter riparian buffer will be maintained along both sides of Sibbald Creek between Lake Simcoe and the beach parking area. A natural buffer between the beach and parking areas will also be maintained. Wherever possible, these natural buffers will be increased to a width of 30m or more, in keeping with policies identified in the Lake Simcoe Protection Plan. Buffers may be established or enhanced through natural succession or planting of native species.

Native plant species may be planted for the purpose of trail or campsite rehabilitation, restoration or enhancement of existing natural areas. Where planting or seeding is necessary, use will be made exclusively of species native to the park and/or surrounding areas. Seeds and plants used in re-vegetation programs will be derived from sources which originate in or as near the park as possible. Tree species will be derived from within the same or adjacent seed zones, and all other species will be derived from the same or adjacent ecodistricts, wherever possible and practical.

8.3.10 Wildlife Management

Animal populations or individual problem animals may be controlled when essential to human health and safety, the health of the species outside the park, or the values for which the park has been established.

The reduction of overabundant populations, such as white-tailed deer, may be undertaken if population numbers exceed the park's carrying capacity. Ontario Parks will manage overabundant populations in the park at a level that represents the best scientific judgement as to what the habitat can sustainably support. If necessary, the population will be reduced as quickly as possible to within carrying capacity, and then maintained as required to keep population numbers stable.

Appropriate methods of population control, including lethal methods, will be undertaken directly by Ontario Parks, or through partnerships under the supervision of Ontario Parks. Where reduction or control is necessary, techniques will be used having minimal affects on the components of the park's environment.

8.3.11 Fisheries Management

Ontario Parks is not responsible for fisheries management in Lake Simcoe. However, efforts will be made wherever feasible to support related objectives when considering development or resource management initiatives within the park.

Lake Simcoe supports a significant winter fishery for lake trout and lake whitefish, and is a year-round fishing destination for perch. This recreational fishery attracts anglers from all over North America, and makes Lake Simcoe the most intensively fished inland lake in Ontario (OMOE 2009). Fisheries management will be consistent with fish community objectives under The Lake Simcoe Protection Act and Lake Simcoe Protection Plan. MNR has recently confirmed the designation of Lake Simcoe as a natural lake trout lake (OMNR 2006) and management efforts will be made to restore its natural lake trout population. 'Natural' lake trout lakes have been defined to include those lakes that may have lost their self-sustaining native populations, but that have potential for rehabilitation (OMNR 2006).

The Lake Simcoe Fisheries Assessment Unit (LSFAU), part of the MNR Science and Information Branch's Aquatic Science Unit, is located in Sibbald Point Provincial Park. The unit monitors fish populations primarily through netting and angler surveys and has continuous data for some programs since the early 1950s. Data collected by the LSFAU are used by MNR managers in Aurora and Midhurst Districts to assist in making management decisions on the lake, and in some cases this information has been used in managing fisheries across the province.

8.3.12 Cultural Resources Management

The management of cultural heritage resources at Sibbald Point will be directed towards protection, heritage appreciation and research. Cultural heritage resources that may be impacted by any park projects or activities will be identified and managed (i.e., protected, maintained, used and/or disposed of) in accordance with the *Standards and Guidelines for Conservation of Provincial Heritage Properties* (Ontario Heritage Act, Part III.1). Staff will also consult MNR's Technical Guideline for Cultural Heritage Resources.

A Cultural Resources Management Strategy (2001) has been prepared which identifies and evaluates the known cultural resources of the park, most of which are related to the Sibbald family estate. The strategy makes recommendations regarding appropriate management of these resources, and establishes preservation and interpretation priorities. A stage one and pre-assessment archaeological and heritage impact report was completed in 2007 which also contains recommendations in regard to the management of the park's cultural resources. Recommendations from these reports may be implemented, dependent on available resources.

Advice may be sought from a professional landscaper or horticulturalist to identify priority heritage landscape and vegetation features for protection, and to determine long term management goals and requirements. Recommendations may be implemented.

Eildon Hall and the Coach House will be maintained and renovated as resources allow. Options for the management of the Log Cabin will be further explored and may include stabilizing, renovating or demolishing the structure. Consideration may also be given to donating and relocating the building to a local or other heritage organization, if interest is expressed.

The Sibbald Memorial Museum Trustees provide advice and support regarding the maintenance and interpretation of the Sibbald estate.

Where a project involves ground disturbance in an area with high archaeological potential, the project will be considered for impacts to archaeological resources. Impacts may include any form of soil disturbance or alteration including testing, excavating, grading, capping and filling. Archaeological resources will be identified and evaluated in accordance with the processes documented in the Standards and Guidelines for Consultant Archaeologists (MTC 2011).

Where a project may impact cultural heritage structures or landscapes, the impacts will be evaluated and appropriate mitigation measures will be implemented. Staff will consult MNR's Technical Guideline for Cultural Heritage Resources and other relevant policy.

8.3.13 Research

MNR encourages scientific research by qualified individuals contributing to the knowledge of natural and cultural history and to environmental management. Ontario Parks will review proposed research to ensure adequate consideration of potential impacts on protected area resources, features, staff and visitors.

Research and monitoring activities require authorization issued under the Research Authorization Policy for Provincial Parks and Conservation Reserves and must be consistent with Ontario Parks' research and information strategies. Research will be subject to development and management policies associated with the park's classification, unless special permission is given. Research must meet all requirements under applicable provincial and federal legislation, and may require additional permits or approval (e.g., MNR Wildlife Scientific Collector authorization or ESA, 2007 permits).

Ontario Parks may allow temporary facilities in support of approved research and monitoring activities. Sites altered by research activities must be rehabilitated as closely to their previous condition as possible, except where the specific intent of the research activities is disturbance for the purpose of ecological enhancement or restoration.

Priority research projects include:

- collect seed for the genetic analysis of resistance to butternut canker
- determine impacts of recent increases in Canada goose (*Branta canadensis*) populations on ecology and recreation opportunities in the park
- conduct genetic analysis of the 'blue-spotted-type' salamander found in the park to determine whether they are Jefferson salamanders (*Ambystoma jeffersonianum)*
- complete archaeological assessment of the park

8.3.14 Inventory and Monitoring

Ontario Parks will ensure that planning and management decisions are made with the best available information. Where this information is lacking, Ontario Parks will conduct inventories and monitoring, as necessary, to provide this information. Such efforts will be undertaken based on established methodologies and best practices.

Inventory and monitoring will foster an adaptive management approach to protected areas management.

Priority monitoring projects include:

- monitor shoreline erosion and deposition along the shore bluff and in the beach and boat launch areas
- monitor flow and siltation levels in Sibbald Creek
- monitor campsites and trails for erosion and degradation
- continued monitoring of butternut population
- monitoring of invasive species – baseline information needed for glossy buckthorn, European swallow-wort/dog strangling vine and others
- determine current numbers, trends, breeding status and distribution of red-headed woodpecker (*Melanerpes erythrocephalus*)
- conduct a detailed inventory to determine the identity and relative abundance of all bat species present in the park
- monitor restoration initiatives and success of plantings
- inventory insect populations

8.4 Recreation Management Policies

Recreation management policies protect significant natural and cultural heritage features while allowing opportunities for compatible outdoor recreation. Recreation facilities include campgrounds, trails, picnic areas and shelters, beach and swimming areas, a boat launch, docks and playground equipment.

Modifications to existing trail and road systems which improve the movement of pedestrians, bicycles and vehicles through the park will be considered and

implemented wherever possible. These may include bicycle lanes on existing roadways, formalized walking trails to connect facilities, redirection of visitor use away from sensitive features and initiatives which result in better access to and distribution across existing recreational facilities (e.g., beach area).

Existing recreation facilities will be maintained and improved as required, with exceptions identified below. New or expanded recreational uses or services will be assessed on a case by case basis to ensure compatibility with the overall park direction.

8.4.1 Day-use Areas

The day-use area consists of the beach, boat launch and picnic areas.

Day-use capacity will be maintained at a maximum of 1800 vehicles. The park may be closed to further day-use visitors once the vehicle capacity of the parking areas is reached, or at the discretion of the park superintendent.

8.4.2 Winter Use

Winter recreational use will be limited to self-use, non-motorized activities such as walking, snowshoeing and cross-country skiing. Park services and facilities (e.g., washrooms, warm up areas, and trail grooming) are not currently provided. Winter camping is not currently permitted.

Formalized winter operations, including winter camping, may be considered if demand warrants and resources allow.

Formalized winter access through the park will be provided along the main park road for the purposes of recreational activities such as ice fishing on Lake Simcoe. Vehicular access may be restricted for safety purposes or if damage to park infrastructure warrants. Should this occur, winter parking will be provided at the main park entrance near the gatehouse, and mechanized access along the park road will be restricted to all terrain vehicles (ATVs) and snowmobiles.

8.4.3 Services for Visitors

A food concession, park store, firewood, picnic shelter rentals, and equipment rentals will all continue to be offered based on demand and available resources. Additional services may be considered if demand warrants and resources permit.

8.4.4 Fees

Fees are collected in accordance with the fee schedule set by Ontario Parks for overnight and day-use access to the park and facilities.

8.4.5 Hunting

Recreational hunting is prohibited.

8.4.6 Recreational Fishing

Lake Simcoe is a popular recreational fishing destination. Recreational fishing is subject to provincial and federal fisheries regulations (e.g., the *Fish and Wildlife Conservation Act* and the *Fisheries Act (Canada))* as set out in the Ontario Recreational Fishing Regulations Summary.

Fishing is permitted from the shoreline in designated areas only.

8.4.7 Trails

The Maidenhair Fern trail will continue to function as a self-guided interpretive hiking trail, and the primary hiking opportunity in the park. This trail may be extended or improved.

Bicycle lanes may be developed in coordination with road work or where the opportunity arises. A pedestrian and/or cycling trail may be developed along the main roadway between the beach area and the entrance to the campground areas.

A network of informal trails has developed which links the day-use area with the campgrounds. This network may be formalized and individual trails closed or upgraded as required. Campers will be encouraged to park on their campsites or in campground parking lots and use these trails to reach the day-use area in order to alleviate demand for day-use parking spaces.

Existing trails (including informal trails) may be formalized, rerouted, closed, or upgraded.

8.4.8 Mechanized Travel

Aircraft landings are not permitted in the park.

Snowmobiles, ATVs and off-road vehicles are prohibited in the park, except to provide winter access onto Lake Simcoe. Winter access will be limited to the designated route along the main park road from the park entrance to the boat launch. The park superintendent may prohibit the use of such vehicles should their use cease to be compatible with changing winter use of the park, or to prevent degradation of or damage to park values.

Snowmobiles and ATVs may be used by park staff for maintenance or operations when necessary.

No overnight boat-in mooring facilities will be provided. Boats are not permitted to tie to the park shoreline.

8.4.9 Other Recreational Uses

Physical geocaching is not permitted. Virtual geocaching may be permitted with approval from the park superintendent, in accordance with Ontario Parks policy, where impacts to natural and cultural heritage features are not anticipated.

There are emerging recreational uses for which no current or limited management policy exists. The park superintendent will use legislation, park policy and guidelines that are in place to manage emerging uses in an interim capacity. Long-term management direction will be determined through a subsequent planning process.

8.4.10 York Region Outdoor Education Centre

The York Region Outdoor Education Centre is located within the park boundary. The facility is operated by the York Region District School Board (YRDSB) for the benefit of students in the York Region. It will continue to operate according to the terms and conditions specified in the lease agreement between the YRDSB and Ontario Parks. The original agreement was signed June 2004 and covers a period of ten years. The agreement may be renewed with the consent of both parties.

The facility occupies a site between the maintenance yard and park office. It is used by the school board to conduct outdoor education programs for elementary students throughout the school year. The YRDSB is responsible for all operating and capital costs related to the centre.

Improvements to, or replacement of, the existing building and structures may be implemented. Initiatives to 'green' the facilities may be pursued. Opportunities to connect to the park water supply and/or sewage system may also be pursued. Any changes or improvements to the facility will be in keeping with the Class EA-PPCR.

8.5 Operations Policies

A park operations plan will provide park staff with the direction required to operate the park on a day to day basis. In addition to addressing the operations policies identified here, the plan will include such topics as budget, staffing, maintenance schedules, enforcement, and emergency services.

The provisions of the plan will be consistent with the approved Ontario Provincial Parks Minimum Operating Standards, and will be reviewed and updated as required.

8.5.1 Natural Heritage Education

The goal of the Natural Heritage Education (NHE) program is to develop visitor awareness and appreciation of Ontario Parks' natural and cultural heritage, and foster a commitment to its protection for future generations. Programming will

include the three components of NHE: information, interpretation and outdoor recreation.

There are three levels of NHE service in the provincial park's system: *Self-use, Seasonal Activity,* and *Major Activity*. Sibbald Point presently offers a seasonal activity level of programming. Seasonal activity parks provide a comprehensive high quality information system and offer a full range of interpretive programs (staff-led, self-use) during the operating season.

An NHE Plan has been developed and may be updated as required.

8.5.1.1 Information

Information will be provided to park visitors in various forms which may include: direct contact with park staff, activities, displays and tours at the Eildon Hall museum, information kiosks, signage, the Ontario Parks website and an annually published park tabloid.

Information provided to park visitors may:

- inform about the park services, facilities and management
- inform about recreation and interpretive opportunities
- promote other area attractions
- inform about the programs and functions of the MNR
- instil a sense of respect for the park environment
- provide a means of feedback for visitors to communicate to the MNR
- inform about the natural heritage values and cultural heritage resources of the park and area
- Inform about the threat of invasive species and how to prevent their introduction and spread

8.5.1.2 Park Interpretation

During the operating season, the NHE program delivers a variety of interpretive activities. These may be presented in evening programs, at the park amphitheatre, on-site during special events and at strategic locations throughout the park. Volunteer involvement will be encouraged in some projects. Self-guided interpretive opportunities, such as walking tours of the Maidenhair Fern Trail, will also be promoted.

The following is a list of key interpretive themes for Sibbald Point Provincial Park:

- Life science resources – flora and fauna
- Earth science resources – shoreline and farming community
- Heritage resources – Sibbald Family history
- Outdoor recreation skills
- The natural and cultural heritage of Lake Simcoe and its watershed

8.5.1.3 Outdoor Recreation Programs

The provision of self-directed recreation opportunities, such as boating, swimming and hiking will be emphasized. Winter use of the park is also encouraged for cross-country skiing, snowshoeing or walking on a self-use basis. Learn to camp programs and other programs which introduce outdoor recreation skills to new park users may be offered.

8.5.2 Partnerships

In the implementation of the park management plan, Ontario Parks may pursue opportunities for partnerships involving other agencies and groups through formal partnership agreements. Partners may represent the local community, and local and provincial interests. Partners will work with Ontario Parks to assist in the implementation of the management plan and will follow provincial park policies and regulations.

8.6 Marketing and Communications Policies

8.6.1 Marketing

Sibbald Point Provincial Park will be promoted in accordance with Ontario Parks marketing plan, including through the Ontario Parks website, parks guide and park tabloid.

8.6.2 Communications

Information about the park will be made available to the public through a variety of means, which may include the Ontario Parks website, the park tabloid, the Eildon Hall museum and the Ontario Parks Guide.

8.7 Development Policies

All development undertaken by Ontario Parks or by partners on its behalf will comply with the Class EA-PPCR, and will be carried out in accordance with approved site and development plans that meet standards for provincial parks.

Areas proposed for development will require prior assessment for significant cultural heritage features and natural values, such as species at risk, to ensure these values are identified and protected at the site.

New development will be located in such a way as to minimize the effects of the one in 100 year flood elevation of Lake Simcoe.

8.7.1 Parking Areas

Parking will be maintained at current capacity for vehicle numbers. Design improvements and facility upgrades may be implemented to improve access, use or safety, minimize ecological impacts or extend the life of the facility.

8.7.2 Day-Use Areas

Improvements to existing day-use facilities will be considered where demand and resources warrant. A picnic shelter and comfort station located in the natural environment zone near the shore bluffs are seldom used and may be decommissioned and removed or demolished.

8.7.3 Campgrounds

Campsites and group campsites may be closed where they are consistently underused, pose user conflict problems, or result in undue damage to the natural environment. Replacement sites may be developed within the existing campground development areas. The possibility of developing expanded 'family' campsites or campsite clusters within existing campground development areas may be explored. These sites will re-allocate existing facilities, and will not result in an increase in total campsite numbers or campground capacity.

The existing radio-free zones may be expanded to include additional sites, if demand and management considerations warrant.

Additional campsites may be electrified.

8.7.4 Alternative or Fixed Roof Accommodations

The development of alternative or fixed roofed accommodations may be considered and implemented. Potential locations will be considered in zone D1.

8.7.5 Maintenance and Administrative Areas

Maintenance and administrative areas will be maintained and upgraded as required. Park assets, such as the pump house and storage facilities, which are no longer required, may be removed.

The park office may be relocated and/or replaced. Potential locations include the existing site in zone D3, or near the Main Gate house in zone D1. The park store may be relocated closer to the main day-use area in zone D3.

The main entrance may be reconfigured and expanded to allow better traffic flow into the park on busy peak season days. This would involve the relocation of the second entrance lane to the south, and the installation of a kiosk or similar structure between the lanes to facilitate visitor contact.

A visitor centre may be constructed if demand warrants and resources allow. Potential locations include the amphitheatre site and the field which currently houses the baseball diamond, both of which are located in zone D3.

9. ZONING AND ZONE MANAGEMENT POLICIES

Lands within Sibbald Point Provincial Park are zoned in accordance with their environmental and cultural values, and their need for protection. Zones differentiate the sensitivity of the natural and cultural values, and the permissible degree of development, recreational uses and management practices.

The zoning categories designated for Sibbald Point Provincial Park (historical, natural environment, and development) are based on the Ontario Provincial Parks: Planning and Management Policies (1992). Permitted activities in each zone type are similarly derived. See Figure 3 for a map of zoning.

9.1 Historical Zone

Historical zones encompass the provincially significant cultural resources of a park. They generally focus on a specific site (e.g., area of human occupation site, building(s)) and that site's relationship to the surrounding landscape, so they may include a protective buffer around the main feature in the zone. Development is limited to trails, necessary signs, interpretive, educational, research and management facilities, and historical restorations or reconstruction where appropriate.

9.1.1 Sibbald Estate (H1) (8.5 ha):

Zone H1 includes many of the remaining structures and cultural landscape components of the Sibbald Estate. Features include Eildon Hall, the Coach House and the hedged carriageway. The purpose of this zone is to maintain and enhance the historical authenticity of this area of the park while allowing passive recreational uses (e.g., picnicking) to occur.

9.2 Natural Environment Zones

Natural environment zones include natural landscapes which permit the minimum level of development required to support low-intensity recreational activities and protect significant natural features and values. Development is limited to trails, necessary signs, minimal interpretive facilities and facilities required to support existing recreational and shoreline protection functions.

9.2.1 Sibbald Creek and Riparian buffer (NE1) (18 ha):

Zone NE1 extends east-west through the northern section of the park. It includes the forested riparian area along Sibbald Creek to where it empties into Lake Simcoe, as well as the narrow band of woodland which includes a small stream and acts as a buffer between the campground and beach areas.

9.2.2 Southern Forested Area (NE2) (43 ha):

Zone NE2 covers much of the largely undeveloped southern portion of the park. The area is largely forested and includes the Maidenhair Fern hiking trail.

9.2.3 Lake Simcoe Lakebed (NE3) (19.5 ha):

Zone NE3 includes much of the bed of Lake Simcoe located within the park boundary. The boat launch and buoyed swimming area are excluded from this zone.

9.2.4 Shore bluff (NE4) (5.5 ha):

Zone NE4 includes the shore bluff along the western Lake Simcoe shoreline, and the mature cedar grove located behind the bluff.

9.3 Development Zones

Development zones contain the areas of the park that are geared towards the support of intensive day-use and car camping activities. Development may include roads, visitor control structures, beaches, picnic areas, car campgrounds, commercial service facilities, maintenance facilities, park office and orientation, and interpretive, educational, research and management facilities.

9.3.1 Campground (D1) (98 ha):

Zone D1 consists of the campground area, and includes the campsites, comfort stations, parking and roads.

9.3.2 Beach (D2) (7 ha):

Zone D2 encompasses the beach and day-use areas, and contains facilities to support intensive day-use, including parking, comfort stations and picnic areas.

9.3.3 Administration & Boat Launch (D3) (17 ha):

Zone D3 includes the park office, park store, maintenance yard, boat launch, the Lake Simcoe Fisheries Assessment Unit, and associated parking.

9.3.4 Water Stabilization Pond (D4) (3 ha):

Zone D4 includes the water stabilization pond and a small buffer on the adjacent NE zone. The zone extends west along the fenceline at the southern edge of the park, to encompass the spray field and underground irrigation system for the pond.

9.3.5 Waterfront Recreation Area (D5) (8.5 ha):

Zone D5 includes the area of the lake bed which is used to support intensive recreational activities, and extends from the water's edge into Lake Simcoe approximately 100m. This zone includes the buoyed swimming area, the groynes and the boat launch and docking area.

10. IMPLEMENTATION PRIORITIES

Park management, development and operations proposals will be phased in, and may include the following:

Phase 1 (short term)

- Implement measures to protect the shore bluff.
- Manage native, invasive and cultural vegetation in the park.
- Maintain and improve natural areas and buffers through plantings and natural succession.
- Upgrade or close campsites and group campsites as needed.
- Maintain and improve existing trails and trail networks.
- Maintain, repair and upgrade park facilities and infrastructure, as needed (e.g., comfort stations, docks, beach, buildings and structures, parking, campsites, roads, etc.).
- Examine opportunities for alternative roofed accommodations.
- Stabilize, renovate or restore, as necessary, Eildon Hall and the Coach House in order to ensure their preservation.
- Stabilize the Log Cabin until decisions are made to restore or demolish the structure.

Phase 2 (medium term)

- Conduct review of pedestrian, cycling and vehicular circulation and implement recommendations, as appropriate.
- Develop bike lane and pedestrian trail along the main roadway between the beach area and campground roads.
- Identify, assess and manage the park's known and potential cultural heritage resources.
- Conduct a shoreline geomorphological study.

Phase 3 (long term)

- Relocate and/or replace park store.
- Relocate and/or replace park office.
- Develop visitor centre.
- Install municipal sewer services.

10.1 Implementation and Class EA Categories

All aspects of park management, development and operation will be undertaken in accordance with the requirements of the Class EA-PPCR.

11. PLAN AMENDMENT and REVIEW

The park management plan can be reviewed or amended to address changing issues or conditions. At ten year intervals, this plan may be examined for the need of a re-write, amendment, or administrative update.

An examination involves a reassessment of the plan, including classification, zoning, goal, objectives and all resource management, operations and

development policies. An amendment can be considered at any time to address specific issues or needs.

12. CONSULTATION

Aboriginal and public involvement have played a very important part in the Sibbald Point management planning process. The following is a summary of involvement to date and anticipated for this planning process:

12.1 Summary and Results of Aboriginal Involvement

The Chippewas of Georgina Island First Nation were contacted by letter in the fall of 2007, prior to commencement of the planning process. At the release of the terms of reference and background information file, a second letter was sent to the Chippewas of Georgina Island First Nation, along with letters to the Ogemawahj Tribal Council, the Chiefs of Ontario, the Union of Ontario Indians, and the Métis Nation of Ontario with an invitation to participate in the development of the management plan for Sibbald Point Provincial Park.

An invitation to participate and a copy of the preliminary management plan have been sent to the Chippewas of Georgina Island First Nation as part of the current planning stage. Comments received regarding the preliminary management plan will be considered in the development of the final management plan.

Upon approval, a letter indicating the release of the final management plan will be sent to the Chippewas of Georgina Island.

No formal response has been received to date from the organizations contacted. Participation is encouraged at any time during the management planning process.

12.2 Summary and Results of Public Consultation

Phase 1 – Invitation to Participate; Terms of Reference; Background Information

The Sibbald Point Provincial Park Terms of Reference was approved in November 2007. The Invitation to Participate and Inspect the Approved Terms of Reference and Background Information was released for public review on May 8, 2008. Letters were mailed to persons and organizations on the park planning mandatory contact list, stakeholders and interested persons, and an announcement was made through a newspaper notice in the Georgina Advocate. Bulletins were posted in Sibbald Point Provincial Park and a notice was posted on the Environmental Bill of Rights Environmental Registry. A 45-day period was provided to allow interested individuals and parties to submit comments.

Three comments were received from the public. Comments included recommendations for clear focus on ecological integrity, integration with other

planning processes (e.g., the *Lake Simcoe Protection Act*), opportunities for public participation, review of park classification, and administrative changes.

Additional comments included concerns over the state of repair of park infrastructure, problem use and parking, an interest in providing year round recreational opportunities and associated facilities, and support for connection to the municipal sewage collection system.

Comments have been addressed as follows :

- Ecological integrity has been addressed through proposed policies relating to the protection and expansion of existing natural areas, vegetation and wildlife management, and shoreline protection.
- The need for consideration of regional planning initiatives such as the Lake Simcoe Protection Act and the Greenbelt Plan has been identified.
- Focused consultation has occurred with key stakeholder groups, and further opportunities for consultation will be provided in accordance with the PPRCA, the Class EA-PPCR and other provincial policy.
- The Recreational Class designation of this provincial park has been deemed to be appropriate, based on the high percentage of the land base dedicated to outdoor recreation, and due to the significance of the park as a recreational destination for a broad public demographic. Zoning has, however, been modified to better reflect the natural heritage values of the north western portion of the park.
- The improvement and renewal of facilities such as parking, docks and buildings, connection to the municipal sewage system, and the improvement of vehicular, bicycle and pedestrian circulation routes have been enabled.
- The development of year-round recreational opportunities has been enabled for future consideration, should demand and resources warrant.

Phase 2 – Preliminary Management Plan (current phase)

During this phase of consultation, the public is offered an opportunity to review and comment on management policies and activities which are being put forward for Sibbald Point Provincial Park. Invitations to participate have been mailed to persons and organizations on the park planning mandatory contact list, local landowners, stakeholders and interested individuals. The 45-day review and comment period, July 31 to September 17, 2012, has been announced through a newspaper notice in the Georgina Advocate and a posting on the Environmental Bill of Rights Environmental Registry. A notice has also been posted at Sibbald Point Provincial Park. A public information session will be held at the park on August 14, 2012 from 6:30pm to 8:00pm.

The public and Aboriginal communities will have an opportunity to inspect the Preliminary Management Plan for a minimum period of 45 days after its formal release. This will allow interested participants to comment on proposals in the plan.

Phase 3 – Approved Park Management Plan

The approved management plan will be posted on the Ontario Parks website, along with the results of public consultation. Notification of the approved management plan will be distributed to the park planning mandatory contact list, local landowners, stakeholders and interested individuals. A policy decision notice will be posted on the EBR Environmental Registry.

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